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Republika ng Pilipinas  
**Kagawaran ng Edukasyon**  
Tanggapan ng Pangalawang Kalihim

**AIDE MEMOIRE (UPDATED)**  
2 February 2021

**URGENT NEED TO INCREASE THE QUICK RESPONSE FUND (QRF)  
AND THE BASIC EDUCATION FACILITIES FUND (BEFF)  
TO COVER CALAMITY-RELATED REPAIR AND RECONSTRUCTION  
OF CLASSROOMS DAMAGED BY VARIOUS CALAMITIES  
FROM 2016-2020**

The Department of Education (DepEd) **reiterates its call to increase its Quick Response Fund (QRF), and the allocation for the Basic Education Facilities Fund (BEFF) to cover unfunded calamity-related repair and reconstruction of classrooms damaged by various calamities from 2016-2020.**

While the QRF allocated for a given year addresses damages incurred in that current year and the last quarter period of the previous year, the additional funds in the BEFF shall be used for backlogs from 2016-2020 due to insufficiencies of amounts allotted under QRF in those years.

Various disasters from 2016-2020 have affected DepEd school buildings and facilities (see Annex A.) Repair and reconstruction projects to address the damages have been funded from the DepEd QRF, the DepEd Basic Education Facilities Fund (BEFF), and the National Disaster Risk Reduction and Management Fund (NDRRMF), but these are not enough to address all those damages.

The QRF is a P2 billion fund provided to DepEd yearly for post-disaster repair and reconstruction. It originally amounted to P1 billion in 2016 but was removed altogether in 2017. It was restored and increased to the current amount of P2 billion in 2018. The BEFF on the other hand is a programmed fund, and thus has limited allocations for post-disaster work. Lastly, the NDRRMF is a special fund that DepEd, together with all other agencies, can avail of to finance its Comprehensive Rehabilitation and Recovery Programs after major disasters. DepEd has availed a very small amount of the NDRRMF after 2017. **These sources of funds however have been and remain insufficient.**



**Office of the Undersecretary for Administration (OUA)**

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It will be recalled that this Office released an Aide Memoire dated 26 November 2020 on the urgent need to repair and replace calamity-related damages. As an update to that using data as of 18 December 2020, an estimated **P31,773,640,922.99 is needed to fund the repair and reconstruction of all classrooms damaged by disasters from 2016-2020. This deficit is the one that the proposed increase in BEFF shall address.**

This figure is based on the following:

- Validated reports from the Education Facilities Division as of November 2020, indicating **30,918 classrooms from 2016-2020 were damaged by disasters.** These figures still exclude damages from the 6.5 Masbate earthquake, Tropical Depression “Ofel”, Severe Tropical Storm “Pepito”, Typhoon “Quinta”, Super Typhoon “Rolly” and Typhoon “Ulysses”, for which report validation and the preparation of Program of Works remain ongoing.
- Repair and reconstruction for 20,233 of the 30,918 classrooms validated as damaged amounting to P7,699,849,991.08 has been funded. This leaves **a balance of 10,685 classrooms needing repairs and reconstruction worth P14,332,788,441.85.**
- **Estimated costs of damages** from the 6.5 Masbate earthquake, Tropical Depression “Ofel”, Severe Tropical Storm “Pepito”, Typhoon “Quinta”, Super Typhoon “Rolly” and Typhoon “Ulysses” are pegged at **P17,440,852,481.13.**

Annex B provides a summary of funded and unfunded repair and reconstruction projects as of **22 January 2021.**

The required funding is **vital to restore normalcy in the aftermath of a disaster, ensure learning and public service continuity, and safeguard the welfare of learners and personnel when they return to schools.** Even in the time of the COVID-19 pandemic, it is worth noting that schools remain central to disaster response in the absence of other viable community or local government (LGU) facilities as mandated by law. A number of schools still serve as COVID-19 quarantine or isolation facilities and evacuation centers.

DepEd continues to explore other fund sources but these have yet to materialize. While the Department has already requested for payout from the 2018 Parametric Insurance Program for government facilities procured for LGUs and DepEd, none of these funds have been released. This is despite the occurrence of two disaster events—the Ms. 6.1 Zambales Earthquake and TY “Tisoy”—which triggered the release of a payout which may cover the repair and reconstruction of damaged classrooms (please see the separate *Aide Memoire on DepEd’s Experience on the Parametric Insurance Coverage of Government Facilities against Natural Calamities*). Delays in the release of these funds likewise contribute to the amount and number of repair/replacement projects that remain unfunded.



Details of the unfunded validated projects are outlined below, and further substantiated in Annex B:

YEAR	TOTAL UNFUNDED BALANCE	REASONS
2016	P 130,848,995.80	<ul style="list-style-type: none"> <li>● <b>P1 billion QRF allocation for DepEd was not enough for all damages due to various disasters.</b></li> </ul>
2017	P 886,476,460.70	<ul style="list-style-type: none"> <li>● The annual P1 billion allocation for DepEd was removed. For 2017, <b>DepEd had no QRF allocation.</b></li> <li>● The unfunded projects in 2016 was not carried over in 2017 as the 2017 budget was proposed as early as May 2016.</li> <li>● BEFF is a programmed fund.</li> </ul>
2018	P 3,169,263,551.25	<ul style="list-style-type: none"> <li>● <b>The QRF was restored in 2018</b> in the amount of <b>P2 billion</b>. However, <b>the amount was not even enough to accommodate all damages sustained in 2018.</b></li> <li>● The unfunded projects in 2016 and 2017 were not carried over in 2018 under BEFF, as BEFF was designed to address a 5-year plan to address classroom shortage.</li> <li>● <b>Most damages in 2017 occurred after May 2017 when the 2018 budget was already submitted.</b></li> <li>● <b>BEFF fund was significantly reduced to fund free tertiary education.</b></li> </ul>
2019	P 10,146,199,434.10	<ul style="list-style-type: none"> <li>● P2 billion QRF allocation for DepEd was not enough for all damages due to various disasters.</li> <li>● <b>BEFF fund remained at significantly low levels following the previous year's</b></li> </ul>





YEAR	TOTAL UNFUNDED BALANCE	REASONS
		<p><b>budget reduction and in view of Cash-based Budgeting.</b></p> <ul style="list-style-type: none"> <li>Most of the damages were caused by a series of earthquakes in Mindanao during the last quarter of the year.</li> </ul>
2020	P 6,746,852,481.13	<ul style="list-style-type: none"> <li><b>The 2020 P2 billion QRF remains insufficient</b>, primarily because a portion has been used for repair and reconstruction of classrooms damaged in the previous year due to various disasters occurring in the last quarter of 2019.</li> </ul>
Subtotal	P 21,079,640,922.99	<p><b>Total unfunded repair and reconstruction works from 2016-2020, including estimates from the 6.5 Masbate EQ, TD “Ofel”, STS “Pepito”, TY “Quinta”, <u>but excluding STY “Rolly” and TY “Ulysses”.</u></b></p>
2020	P 10,694,000,000.00	<ul style="list-style-type: none"> <li>This amount is the current <b>estimated cost of damages</b> based on the Rapid Damage Assessment Report (RADaR) as of 18 December 2020 of STY “Rolly” and TY “Ulysses”.</li> <li>Validation and preparation of detailed Program of Works is ongoing</li> </ul>
Grand Total	P 31,773,640,922.99	<p><b>TOTAL UNFUNDED REPAIR AND RECONSTRUCTION WORKS FROM 2016-2020.</b></p> <p><b>This includes estimates for STY “Rolly” and TY “Ulysses”, and a buffer for other disasters in 2020.</b></p>



It is submitted that **the additional P32 billion increase in BEFF funding to cover unfunded calamity-related repair and reconstruction will address the gap of unrepaired damages that has piled up from 2016 to 2020** as these cannot be funded by the annual QRF, nor the Parametric Insurance that only covered 2019, and not even by the BEFF that is focused on a five-year program to address classroom shortages and requirements. This proposed additional increase must be on top of the regular annual BEFF.

It is further proposed that the **annual QRF be increased from P2 billion to P4 billion** as annual damages require that amount for their repair and/or reconstruction.

Unlike the QRF that is limited to address the damages from the previous quarter and the current year it was allocated, the increased allocation under BEFF must cover all other calamity-related damages from 2016 to the present.



**ALAIN DEL B. PASCUA**  
Undersecretary



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## Annex A

### USUAL DAMAGES OF CALAMITIES TO SCHOOL FACILITIES

CALAMITY	USUAL DAMAGES TO PHYSICAL FACILITIES
Typhoons	<ul style="list-style-type: none"><li>• Damaged on roofing structures (roofing sheet, purlins and trusses) are usually blown away;</li><li>• Collapsed ceiling panels, supports and frames;</li><li>• Broken window glasses and window jambs;</li><li>• Broken doors and jambs;</li><li>• Damaged/collapsed walls due to strong wind and to secondary hazards brought by the typhoon such as landslides, flash floods and debris;</li><li>• Damaged electrical wirings and fittings; and</li><li>• Damages water pipe and fittings.</li></ul>
Earthquakes	<ul style="list-style-type: none"><li>• Cracks on major structural components of the building like beams, columns, walls, and slab/floorings;</li><li>• Disconnections of integral part of the building such as beam and column, beam and slab;</li><li>• Collapsed of ceilings, roofing structure and flooring slab including parapets;</li><li>• Broken window glasses and jambs;</li><li>• Collapsed wall structure;</li><li>• Damaged on electrical wiring and fittings; and</li><li>• Damaged on the water pipes and fittings.</li></ul>
Volcanic Eruption	<ul style="list-style-type: none"><li>• Roofing structure damaged;</li><li>• Broken window glasses and jambs; and</li><li>• Broken doors and jambs.</li></ul>
Fire	<ul style="list-style-type: none"><li>• Whole building structure compromised including furniture, computers and learning materials and equipment.</li></ul>





# ACTUAL PHOTOS OF DAMAGES TO SCHOOL FACILITIES

## STY ROLLY IN NOVEMBER 2020



**STY ROLLY IN NOVEMBER 2020**





**TAAL VOLCANO ERUPTION IN JANUARY 2020**



## DAVAO EARTHQUAKE IN 2019





# MARAWI SIEGE IN 2017



**FIRE INCIDENT IN PAGADIAN CITY ON 14 MARCH 2020**



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